Annual Financial Report

April 30, 2019

PATTON & COMPANY, P.C.

Certified Public Accountants

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PATTON & COMPANY, P.C.

Certified Public Accountants

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REPORT OF INDEPENDENT AUDITORS

To the Honorable Mayor and Members of the City Council City of Hillsboro, Illinois:

Report on the Financial Statements

We have audited the accompanying financial statements of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the City of Hillsboro, Illinois, as of and for the year ended April 30, 2019, and the related notes to the financial statements, which collectively comprise the City's basic financial statements as listed in the table of contents.

Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

Auditor's Responsibility

Our responsibility is to express opinions on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgement, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the government's internal control. Accordingly, we express no such opinion. An audit also includes

evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

Basis for Qualified Opinion

The City of Hillsboro, Illinois, has not presented or disclosed information in connection with potential liabilities for other post-employment benefits (OPEB) obligations as required by Governmental Accounting Standards Board. The amount by which this presentation and disclosure would effect the financial statements is not reasonably determinable.

Qualified Opinions

In our opinion, except for the effects of the matter described in the "Basis for Qualified Opinion" paragraph, the financial statements referred to above present fairly, in all material respects the respective financial position of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information for the City of Hillsboro, Illinois, as of April 30, 2019, and the respective changes in financial position and, where applicable, cash flows thereof for the year then ended in accordance with accounting principles generally accepted in the United States of America.

Other Matters

Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the pension trend information and major funds budgetary comparison be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

Management has omitted management's discussion and analysis that accounting principles generally accepted in the United States of America require to be presented to supplement the basic financial statements. Such missing information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic or historical context. Our opinion on the basic financial statements is not effected by the missing information.

Other Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the City of Hillsboro, Illinois', financial statements. The supplementary information is presented for the purpose of additional analysis and is not a required part of the financial statements.

The supplementary information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the supplementary information is fairly stated, in all material respects, in relation to the financial statements as a whole.

Other Reporting Required by Government Auditing Standards

In accordance with Government Auditing Standards, we have also issued our report dated September 10, 2019, on our consideration of the City of Hillsboro, Illinois', internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with Government Auditing Standards in considering City of Hillsboro, Illinois', internal control over financial reporting and compliance.

Pattan: Campany, P.C. September 10, 2019

Hillsboro, Illinois

PATTON & COMPANY, P.C.

Certified Public Accountants

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Independent Auditor's Report on Internal Control Over Financial Reporting and on Compliance and Other Matters Based on an Audit of Financial Statements Performed in Accordance With Government Auditing Standards

To the Honorable Mayor and Members of the City Council City of Hillsboro, Illinois:

We have audited, in accordance with auditing standards generally accepted in the United States of America and the standards applicable to the financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the City of Hillsboro, Illinois, as of and for the year ended April 30, 2019, and the related notes to the financial statements, which collectively comprise the City of Hillsboro, Illinois', financial statements and have issued our report thereon dated September 10, 2019.

Internal Control Over Financial Reporting

In planning and performing our audit of the financial statements, we considered City of Hillsboro, Illinois', internal control over financial reporting (internal control) to determine the audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the City of Hillsboro, Illinois', internal control. Accordingly, we do not express an opinion on the effectiveness of the City of Hillsboro, Illinois', internal control.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent or detect and correct misstatements on a timely basis. A material weakness is a deficiency, or a combination of deficiencies, in internal control such that there is a reasonable possibility that a material misstatement of the government's financial statements will not be prevented, or detected and corrected on a timely basis. A significant deficiency is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in the internal control that might be material weaknesses or significant deficiencies and; therefore, material weaknesses or significant deficiencies may exist that were not identified. Given these limitations, during our audit we did not identify any deficiencies in internal control that we may consider to be material weaknesses. However, material weaknesses may exist that have not been identified. We did identify certain deficiencies in internal control, described below that we consider to be significant deficiencies:

Segregation of Duties

Criteria: Duties should be segregated to provide reasonable assurance that transactions are handled appropriately.

Condition: There is a lack of segregation of duties among City personnel.

Effect: Transactions could be mishandled.

Cause: There are a limited number of personnel for certain functions.

Recommendation: The duties should be segregated as much as possible, and alternative controls should be used to compensate for lack of segregation. The governing board should provide some of these controls.

Management's Response: Due to limited personnel, management believes it to be unfeasible to correct this deficiency.

Controls Over Financial Statement Preparation

Criteria: A system of internal controls over the preparation of financial statements in accordance with generally accepted accounting principles is necessary to prepare the financial statements and disclosures.

Condition: As is common with organizations its size, the City does not currently prepare its own financial statements with note disclosures. Statements on Auditing Standards do not provide exceptions to financial reporting deficiencies that are adequately mitigated with nonaudit services rendered by the auditors or deficiencies for which the remedy would be cost prohibitive.

Effect: The management of the City of Hillsboro, Illinois or its employees, in the normal course of performing their assigned functions, may not prevent or detect financial statement misstatements and disclosures in a timely manner.

Cause: The City has limited resources.

Recommendation: We recommend that the City continually monitor the cost/benefit of preparing its own financial statements and note disclosures.

Management's Response: City meets all audit reporting requirements and will continue to do so in the future. Currently the City Clerk, Mayor and other personnel review the annual financial statements. As additional resources become available, the City will review the cost/benefit involved with preparing the financial statements.

Compliance and Other Matters

As part of obtaining reasonable assurance about whether the City of Hillsboro, Illinois', financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards* and which are described above.

City of Hillsboro, Illinois, Response to Findings

City of Hillsboro, Illinois', response to the findings identified in our audit is described above. The City of Hillsboro, Illinois', response was not subjected to the auditing procedures applied in the audit of the financial statements and, accordingly, we express no opinion on the response.

Purpose of this Report

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the City's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the City's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

Patton: Company, P.C. September 10, 2019

Hillsboro, Illinois

BASIC FINANCIAL STATEMENTS

Statement of Net Position April 30, 2019

Assets and Deferred Outflows of Resources	Governmental <u>Activities</u>	Business-Type Activities	<u>Total</u>
Assets:			
Cash and cash equivalents	\$ 2,947,630	\$ 1,419,520	\$ 4,367,150
Restricted cash and cash equivalents	H	804,811	804,811
Receivables (net of allowance for uncollectibles):		,	,
Taxes	979,312	₩	979,312
Notes	139,675	_	139,675
Other	16,588	801,579	818,167
Capital assets, not being depreciated	3,226,455	121,466	3,347,921
Capital assets, being depreciated	, ,	,	-,,
(net of accumulated depreciation)	3,385,833	13,632,902	<u>17,018,735</u>
Total assets	10,695,493	16,780,278	27,475,771
Deferred Outflows of Resources:			
Deferred amounts related to pensions	1,608,061) and 1	1,608,061
Total assets and deferred			
outflows of resources	12,303,554	16,780,278	29.083.832

Statement of Net Position April 30, 2019

	GovernmentalActivities	Business-TypActivities	e <u>Total</u>
Liabilities and Deferred Inflows of Resources			
Current liabilities:			
Accounts payable	\$ 157,832	\$ 23,825	\$ 181,657
Accrued wages	32,376	970	33,346
Accrued interest	,	67,821	67,821
Bonds payable		335,000	335,000
Notes payable	**	92,400	92,400
Compensated absences	10,000	22,100	10,000
Total current liabilities	200,208	520,016	720,224
Noncurrent liabilities:			
Bonds payable		5,995,000	5,995,000
Refundable deposits	_	49,000	49,000
Compensated absences	27,000	-15,000	27,000
Notes payable	27,000	394,110	394,110
Net pension liability - IMRF	1,344,223	374,110	1,344,223
Net pension liability - Police and Fire	2,707,817	_	2,707,817
Total noncurrent liabilities	4,079,040	6,438,110	10,517,150
Total liabilities	4,279,248	6,958,126	11,237,374
Deferred inflows of resources:			
Subsequent year's property taxes	645,000	_	645,000
Deferred amounts related to pensions	643,174	-	643,174
Total deferred inflows of resources	1,288,174	P4	1,288,174
Total liabilities and deferred			
inflows of resources	<u>5,567,422</u>	<u>6,958,126</u>	12,525,548
Net Position			
Net investment in capital assets	6,612,288	6,937,858	13,550,146
Restricted for public safety	173,149	, , , , ₌	173,149
Restricted for highways and streets	169,377	_	169,377
Restricted for debt	,- · · ·	804,811	804,811
Restricted for culture and recreation	183,658	,	183,658
Restricted for economic development	753,692	_	753,692
Restricted for general government	732,780	_	732,780
Unrestricted	(1,888,812)	<u>2,079,483</u>	190,671
Total net position	\$ <u>6,736,132</u>	\$ <u>9,822,152</u>	\$ <u>16,558,284</u>

Statement of Activities Year Ended April 30, 2019

•		Program Revenues	
Function/Programs	Expenses	Charges for Services	Operating Grants and Contributions
Primary government: Governmental activities:			
General government	\$ 958,175	\$ 76,327	\$ -
Public safety	1,516,524	70,513	-
Streets and roads	1,139,585	22,442	-
Culture and recreation	<u>731,447</u>	<u>326,429</u>	
Total governmental activities	<u>4,345,731</u>	<u>495,711</u>	<u> </u>
Business-type activities:			
Water	2,133,551	1,932,228	-
Sewer	999,378	852,705	_
Total business-type activities	3,132,929	2,784,933	
Total primary government	\$ <u>7,478,660</u>	\$ <u>3,280,644</u>	\$

General revenues:

Taxes:

Video gaming

Motor fuel

Property and replacement

Income

Sales

Fire

Utility and telecommunication

Investment income

Miscellaneous

Transfer to Library District

Total general revenues

Change in net position

Net position, beginning of year (restated)

Net position, ending

See notes to the financial statements.

Statement of Activities Year Ended April 30, 2019

Program Revenues	Net (Expense) Revenue and Changes in Net Position		
Capital Grants and	<u>Primary (</u> Governmental	Government	
Contributions	Activities	Business-Type <u>Activities</u>	<u>Total</u>
Contributions	ACTIVITIES	Activities	Total
\$ -	\$ (881,848)	\$ -	\$ (881,848)
· •	(1,446,011)	-	(1,446,011)
<u></u>	(1,117,143)	-	(1,117,143)
-	<u>(405,018</u>)	<u> </u>	(405,018)
·	(3,850,020)		(3,850,020)
~		(201,323)	(201,323)
<u> </u>	P0-7-100-00-0-0-0-0-0-0-0-0-0-0-0-0-0-0-0	(146,673)	(146,673)
<u></u>		<u>(347,996</u>)	(347,996)
<u>-</u> \$ <u></u>	(3,850,020)	(347,996)	<u>(4,198,016)</u>
	42,164	<u>~</u>	42,164
	157,562	_	157,562
	783,029	-	783,029
	642,147	-	642,147
	1,073,494		1,073,494
	7,551	-	7,551
	405,495	_	405,495
	10,292	5,411	15,703
	214,443	Ħ	214,443
	<u>(390,318</u>)	H	(390,318)
	2,945,859	5,411	<u>2,951,270</u>
	(904,161)	(342,585)	(1,246,746)
	7,640,293	10,164,737	17,805,030
	\$ <u>6,736,132</u>	\$ <u>9,822,152</u>	\$ <u>16,558,284</u>

Balance Sheet Governmental Funds April 30, 2019

Assets Cash and cash equivalents	General <u>Fund</u> \$ 2,108,660 ·	CDAP Revolving Loan Fund \$ 144,234
Receivables:		
Taxes	923,039	-
Notes	-	139,675
Accounts	<u>16,588</u> ·	F4
Total assets	\$ <u>3,048,287</u>	\$ <u>283,909</u>
Liabilities and Deferred		
Inflows of Resources		
Accounts payable	\$ 45,983	\$ 39,155
Accrued wages	32,376	-
	-	
Total liabilities	<u> 78,359</u>	39,155
Subsequent year's property taxes	<u>645,000</u>	
Total deferred inflows of resources	645,000	
Total liabilities and deferred inflows of resources	<u>723,359</u> ·	39,155
Fund Balances		
Restricted	_	244,754
Committed	1,089,587	4 44,734
Unassigned	1,235,341	-
Ondobighod	1 °° 1.	<u>-</u> _
Total fund balances	<u>2,324,928</u>	<u>244,754</u>
Total liabilities and fund balances	\$ <u>3,048,287</u>	\$ 283,909

Balance Sheet Governmental Funds April 30, 2019

Motor Fuel Tax <u>Fund</u> \$ 155,638	Other Nonmajor Governmental <u>Funds</u> \$ 539,098	<u>Total</u> \$ 2,947,630
13,739	42,534	979,312 139,675 <u>16,588</u>
\$ <u>169,377</u>	\$ <u>581,632</u>	\$ <u>4,083,205</u>
\$	\$ 72,694 ————	\$ 157,832 32,376
	<u>72,694</u> •	190,208
<u> </u>	<u></u>	_ 645,000
		_645,000
	<u>72,694</u>	835,208
169,377	508,938	923,069 1,089,587 <u>1,235,341</u>
<u>169,377</u>	<u>508,938</u>	3,247,997
\$ <u>169,377</u>	\$ <u>581,632</u>	\$ <u>4,083,205</u>

Reconciliation of Fund Balances of Governmental Funds to the Governmental Activities in the Statement of Net Position April 30, 2019

Fund balances of the governmental funds	\$ 3,247,997
Capital assets used in governmental activities of \$19,216,907, net of accumulated depreciation of \$12,604,619, are not financial	
resources; and therefore, are not reported in the governmental funds	6,612,288
Deferred outflows of resources are not current financial resources; and	
therefore, are not reported in the funds	1,608,061
Deferred inflows of resources are not current financial resources; and therefore, are not reported in the funds	(643,174)
Certain liabilities and deferred inflows of resources are not due and payable in the current period; and therefore, are not reported in the funds	
Net pension liability	(1,344,223)
Compensated absences	(37,000)
Net pension liability - Police and Fire	(<u>2,707,817</u>)
Net position of governmental activities	\$ 6,736,132

Statement of Revenues, Expenditures and Changes in Fund Balances Governmental Funds April 30, 2019

	General	CDAP Revolving Loan
Revenues:	Fund	Fund
Taxes	\$ 2,486,189	\$ -
Intergovernmental	37,442	-
Charges for services	383,021	4
Fines	18,429	-
Licenses and permits	56,818	-
Investment income	6,966	2,272
Reimbursements and miscellaneous	214,444	
Total revenues	3,203,309	2,272
Expenditures:		
Current:		
General government	444,277	38,318
Public safety	1,289,222	_
Streets and roads	729,199	_
Culture and recreation	703,815	
Capital outlay	230,223	
Total expenditures	<u>3,396,736</u> -	38,318
Excess (deficiency) of revenues		
over expenditures	(193,427)	<u>(36,046</u>)
Other financing sources (uses):		
Transfer to Hillsboro Library District		
Total other financing sources (uses)	- Pa	
Net change in fund balances	_(193,427)	(36,046)
Fund balances, beginning	2,518,355	280,800
Fund balances, ending	\$ <u>2,324,928</u> .	\$ <u>244,754</u>

See notes to the financial statements.

Statement of Revenues, Expenditures and Changes in Fund Balances Governmental Funds April 30, 2019

Motor Fuel Tax	Other Nonmajor Governmental	
Fund	Funds	<u>Total</u>
\$ 157,562	\$ 467,691	\$ 3,111,442
-	<u>.</u>	37,442
-	m	383,021
-	-	18,429
u u	-	56,818
495	559	10,292
<u> </u>	·	214,444
158,057	468,250	3,831,888
-	367,468	850,063
-	#	1,289,222
129,608 -	-	858,807
<u></u>	27,632	731,447
	_55,697	285,920
129,608	<u>450,797</u>	<u>4,015,459</u>
28,449	<u>17,453</u>	<u>(183,571</u>)
	(254,078)	(254,078)
<u> </u>	(254,078)	(254,078)
28,449	(236,625)	(437,649)
140,928	<u>745,563</u>	<u>3,685,646</u>
\$ <u>169,377</u>	\$ <u>508,938</u> ·	\$ <u>3,247,997</u>

Reconciliation of the Governmental Funds Statement of Revenues, Expenditures and Changes in Fund Balances to the Governmental Activities in the Statement of Activities Year Ended April 30, 2019

Net change in fund balances - total governmental funds

\$ (437,649)

Assets reported for governmental activities on the statement of net position are different because:

Governmental funds report capital outlays as expenditures while governmental activities report depreciation expense to allocate those costs over the lives of the assets:

Capital assets purchased	285,920
Depreciation expense	(476,903)

Some expenses reported in the statement of activities do not require the use of current financial resources; and therefore, are not reported as expenditures in the governmental funds:

Transfer of building to Library District	(136,240)
Compensated absences	21,000
Pension benefits	(160,289)

Change in net position of governmental activities

\$ (904,161)

Statement of Net Position Proprietary Funds April 30, 2019

Business-Type Activities - Enterprise Funds			
	Waterworks	Sewerage	•
<u>Assets</u>	Fund	Fund	<u>Total</u>
Current assets:			
Cash and cash equivalents	\$ 893,909	\$ 525,611	\$ 1,419,520
Restricted cash and cash equivalents	804,811	-	804,811
Accounts receivable			
(net of allowance for uncollectibles)	<u>491,416</u>	310,163	<u>801,579</u> -
Total current assets	2,190,136	<u>835,774</u>	3,025,910
Noncurrent assets:			
Capital assets not being depreciated	110,406	11,060	121,466
Capital assets, net of accumulated depreciation	11,769,164	1,863,738	13,632,902
Total noncurrent assets	11,879,570	1,874,798	13,754,368
Total assets	<u>14,069,706</u>	<u>2,710,572</u>	16,780,278
Liabilities and Net Position			
Current liabilities:			
Accounts payable	17,117	6,708	23,825
Accrued wages	485	485	970
Accrued interest	65,216	2,605	67,821
Bonds payable	307,000	28,000	335,000
Notes payable	46,200	46,200	92,400
Total current liabilities	436,018	<u>83,998</u>	<u>520,016</u> ·
Noncurrent liabilities:			
Bonds payable	5,995,000	~	5,995,000
Refundable deposits	49,000	-	49,000
Notes payable	197,055	197,055	394,110
Total noncurrent liabilities	6,241,055	197,055	6,438,110
Total liabilities	6,677,073	281,053	6,958,126
Net position:			
Net investment in capital assets	5,334,315	1,603,543	6,937,858
Restricted for debt	804,811		804,811
Unrestricted	1,253,507	825,976	2,079,483
Total net position	\$ <u>7,392,633</u>	\$ <u>2,429,519</u>	\$ <u>9,822,152</u>

See notes to the financial statements.

Statement of Revenues, Expenses and Changes in Fund Net Position Proprietary Funds Year Ended April 30, 2019

	Business-Type A	Activities - Ent	erprise Funds
	Waterworks	Sewerage	
Operating revenues:	Fund	Fund_	<u>Total</u>
Charges for service	\$ 1,857,216	\$ 800,342	\$ 2,657,558
Other	<u>75,012</u>	<u>52,363</u>	127,375
Total operating revenues	1,932,228	852,705	2,784,933
Operating expenses:			
Salaries	38,925	195,742	234,667
Payroll taxes and pension	8,200	18,373	26,573
Testing	712	23,481	24,193
Insurance	121,090	117,080	238,170
Administration	3,555	4,825	8,380
Utilities	71,608	72,908	144,516
Chemicals and materials	11,976	11,933	23,909
Repairs and maintenance	68,813	16,208	85,021
Miscellaneous	7,139	3,248	10,387
Professional fees	1,073,721	278,643	1,352,364
Depreciation	516,415	247,447	763,862
Total operating expenses	1,922,154	989,888	2,912,042
Operating income (loss)	10,074	(137,183)	(127,109)
Nonoperating revenues (expenses):			
Interest on investments	4,275	1,136	5,411
Interest and fees on bonds	(211,397)	(9,490)	(220,887)
Total nonoperating revenues (expenses)	(207,122)	(8,354)	(215,476)
Net income (loss) before transfers	(197,048)	(145,537)	(342,585)
Transfers in	~	5,802	5,802
Transfers out	(5,802)	-	(5,802)
Total transfers	(5,802)	5,802	
Change in net position	(202,850)	(139,735)	(342,585)
Net position, beginning	7,595,483	<u>2,569,254</u>	10,164,737
Net position, ending	\$ <u>7,392,633</u>	\$ <u>2,429,519</u>	\$ <u>9,822,152</u>

Statement of Cash Flows Proprietary Funds Year Ended April 30, 2019

	Business-Type A	ctivities - Ente	erprise Funds
	Waterworks	Sewerage	
	Fund	Fund_	Total
Cash flows from operating activities:			
Receipts from customers	\$ 1,754,812	\$ 717,542	\$ 2,472,354
Payments to suppliers	(1,386,453)	(547,065)	(1,933,518)
Payments to employees	(52,129)	(216,849)	(268,978)
Net cash provided by (used for) operating activities	316,230	(46,372)	269,858
Cash flows from noncapital financing activities:			
Transfers from (to) other funds	(5,802)	<u> 5,802</u>	
Net cash provided by (used for) noncapital			
financing activities	(5,802)	5,802	
Cash flows from capital and related financing activities:			
Sale of capital assets	-	50,387	50,387
Purchase of capital assets	(74,634)	-	(74,634)
Principal paid on capital debt	(476,035)	(159,034)	(635,069)
Interest and fees paid on capital debt	<u>(216,651</u>)	<u>(9,972</u>)	<u>(226,623</u>)
Net cash provided by (used for) capital and related financing activities	(767,320)	(118,619)	(885,939)
Cash flows from investing activities:			
Interest	<u>4,275</u>	<u>1,136</u>	<u> 5,411</u>
Net cash provided by (used for) investing activities	<u>4,275</u>	<u>1,136</u>	<u>5,411</u>
Change in cash and cash equivalents	(452,617)	(158,053)	(610,670)
Cash and cash equivalents, beginning	<u>2,151,337</u>	<u>683,664</u>	2,835,001
Cash and cash equivalents, ending	\$ <u>1,698,720</u>	\$ <u>525,611</u>	\$ <u>2,224,331</u>
Reconciliation of operating income (loss) to net cash provided by operating activities: Operating income (loss)	\$ 10,074	\$ (137,183)	\$ (127,109)
Adjustments to reconcile operating income to net cash provided by (used for) operating activities:			
Depreciation	516,415	247,447	763,862
Change in assets and liabilities:		<i>y</i> - · - <i>,</i>	
Decrease (increase) in receivables	(180,416)	(135,163)	(315,579)
Increase (decrease) in payables	(29,843)	(21,473)	(51,316)
Net cash provided by operating activities	\$ 316,230	\$ (46,372)	\$ 269,858
		- <u>- ((((((- (</u>	+ <u>=== 10= 4</u>

Statement of Fiduciary Net Position Fiduciary Funds - Pension Trust Funds April 30, 2019

<u>Assets</u>	Firefighters Pension	Police <u>Pension</u>	<u>Total</u>
Cash	\$ <u>18,169</u>	\$35,959	\$54,128
Interest receivable Contribution receivable Total receivables	7,283 115,000 122,283	13,169 213,000 226,169	20,452 _328,000 _348,452 •
Investments, at fair value: U.S. Treasury Securities U.S. Agency Securities Mutual funds Corporate bonds Total investments at fair value Total assets	451,538 36,910 96,071 365,280 949,799	913,431 101,205 195,939 716,726 1,927,301	1,364,969 138,115 292,010 1,082,006 2,877,100
Liabilities and Net Position			
Liabilities			
Net position restricted for pension benefits	\$ <u>1,090,251</u> \	\$ <u>2,189,429</u> ·	\$ <u>3,279,680</u> ·

Statement of Changes in Fiduciary Net Position Fiduciary Funds - Pension Trust Funds Year Ended April 30, 2019

	Firefighters <u>Pension</u>	Police Pension	<u>Total</u>
Additions:			
Contributions:			
Employer	\$ 19,567	\$ 39,279	\$ 58,846
Plan members	<u> 114,141</u>	<u>211,543</u>	<u> 325,684</u>
Total contributions	<u>133,708</u>	_250,822	<u>384,530</u>
Investment income:			
Interest	22,483	47,950	70,433
Dividends	2,472	4,930	7,402
Gain (loss) from sale of	ŕ	ŕ	,
securities - realized	726	(3,254)	(2,528)
Net increase (decrease) in fair value		(- ,)	(,)
of investments - unrealized	19,954	38,801	58,755
Net investment income	45,635	88,427	134,062
Total additions	179,343	339,249	_518,592
Deductions:			
Benefits and refunds	73,689	43,996	117,685
Administration	<u>11,346</u>	12,791	24,137
Total deductions	<u>85,035</u>	56,787	141,822
Net increase (decrease) in net position	<u>94,308</u>	282,462	<u>376,770</u>
Net position restricted for pension benefits - Beginning of year	995,943	1,906,967	2,902,910
Net position restricted for pension benefits - End of year	\$ <u>1,090,251</u>	\$ <u>2,189,429</u>	\$ <u>3,279,680</u>

See notes to the financial statements.

Notes to the Financial Statements April 30, 2019

Note 1 - Summary of Significant Accounting Policies

1.A. - Financial Reporting Entity

The City is a municipal corporation governed by a five-member Council consisting of four commissioners and the Mayor. The City provides the following services: general government, public safety (police), street, and water and sewer services.

The City has developed criteria to determine whether outside agencies with activities which benefit the citizens of the City should be included within. Financial accountability is defined as appointment of a voting majority of the component unit's board and either the ability to impose will by the primary government or the possibility that the component unit will provide a financial benefit to or impose a financial burden on the primary government. Based on these criteria, there are no potential component units which are required to be included in the accompanying financial statements.

1.B. - Basis of Presentation

Government-Wide Financial Statements

The government-wide financial statements (i.e.: the Statement of Net Position and the Statement of Activities) report information on all of the nonfiduciary activities of the primary government. *Business-type activities* rely to a significant extent on fees and charges to external customers for support.

Fund Financial Statements

The fund financial statements provide information about the City's funds. Separate statements for each fund category - governmental and proprietary are presented. The emphasis of fund financial statements is on major governmental and enterprise funds, each displayed in a separate column. All remaining governmental and enterprise funds are aggregated and reported as nonmajor funds. Major individual governmental and enterprise funds are reported as separate columns in the fund financial statements.

Governmental Funds

The City reports the following major governmental funds:

The General Fund is the City's primary operating fund. It accounts for all financial resources of the general government, except those required to be accounted for in another fund.

The Special Revenue Funds are used to account for the proceeds of specific revenue sources that are restricted by law or administrative action to expenditures for specific purposes other than debt service or capital projects. The City's special revenue funds are as follows:

The CDAP Revolving Loan Fund accounts for payments and loans disbursed per restrictions of the Revolving Fund.

Notes to the Financial Statements April 30, 2019

Note 1 - Summary of Significant Accounting Policies, continued

The Motor Fuel Tax Fund accounts for motor fuel tax revenues and expenditures for road improvements.

Proprietary Funds

Enterprise Funds are used to account for operations (a) that are financed and operated in a manner similar to private business enterprises - where the intent of the governing body is that the costs (expenses, including depreciation) of providing goods or services to the general public on a continuing basis be financed or recovered primarily through user charges; or (b) where the governing body has decided that periodic determination of revenues earned, expenses incurred, and/or net income is appropriate for capital maintenance, public policy, management control, accountability, or other purposes.

Water Fund provides water services to residents of the City and certain unincorporated areas.

Sewer Fund provides wastewater service to the residents of the City.

During the course of operations the City has activity between funds for various purposes. Any residual balances outstanding at year end are reported as due from/to other funds and advances to/from other funds. While these balances are reported in fund financial statements, certain eliminations are made in the preparation of the government-wide financial statements. Balances between the funds included in governmental activities are eliminated so that only the net amount is included as internal balances in the governmental activities column. Similarly, balances between the funds included in business-type activities (i.e.: the enterprise funds) are eliminated so that only the net amount is included as internal balances in the business-type activities column.

Further, certain activity occurs during the year involving transfers of resources between funds. In fund financial statements these amounts are reported at gross amounts as transfers in/out. While reported in fund financial statements, certain eliminations are made in the preparation of the government-wide financial statements. Transfers between the funds included in governmental activities are eliminated so that only the net amount is included as transfers in the governmental activities column. Similarly, balances between funds included in business-type activities are eliminated so that only the net amount is included as transfers in the business-type activities column.

Fiduciary Funds

Fiduciary fund types are used to account for assets held by a governmental unit in a trustee capacity or as an agent for individuals, private organizations, other governmental units, and/or other funds. The City has the following fiduciary fund types:

Notes to the Financial Statements April 30, 2019

Note 1 - Summary of Significant Accounting Policies, continued

Police Pension Fund is used to account for the accumulation of resources needed to pay pension costs when due. Resources are contributions from police force members at rates fixed by state statutes and City contributions in the form of an annual property tax levy.

Firefighter's Pension Fund is used to account for the accumulation of resources needed to pay pension costs when due. Resources are contributions from fire department members at rates fixed by state statutes and City contributions in the form of an annual property tax levy.

1.C. - Measurement Focus and Basis of Accounting

Measurement focus is a term used to describe "what" transactions are recorded within the various financial statements. Basis of accounting refers to "when" transactions are recorded regardless of the measurement focus applied.

Measurement Focus

In the government-wide Statement of Net Position and the Statement of Activities, both governmental and business-like activities are presented using the economic resources measurement focus, as defined in item b below.

In the fund financial statements, the "current financial resources" measurement focus or the "economic resources" measurement focus is used as appropriate:

- a. All governmental funds utilize a "current financial resources" measurement focus. Only current financial assets and liabilities are generally included on their balance sheets. Their operating statements present sources and uses of available spendable financial resources during a given period. These funds use fund balance as their measure of available spendable financial resources at the end of the period.
- b. The proprietary funds utilize an "economic resources" measurement focus. The accounting objectives of this measurement focus are the determination of operating income, changes in net position (or cost recovery), financial position, and cash flows. All assets and liabilities (whether current or noncurrent, financial or nonfinancial) associated with their activities are reported. Proprietary fund equity is classified as net position.

Basis of Accounting

In the government-wide Statement of Net Position and Statement of Activities both governmental and business-type activities are presented using the accrual basis of accounting. Under the accrual basis of accounting, revenues are recognized when they occur and expenses are recorded when the liability is incurred or economic asset used. Revenues, expenses, gains, losses, assets and liabilities resulting from exchange and exchange-like transactions are recognized when the exchange takes place.

Notes to the Financial Statements April 30, 2019

Note 1 - Summary of Significant Accounting Policies, continued

In the fund financial statements, governmental funds are presented on the modified accrual basis of accounting. Under this modified accrual basis of accounting, revenues are recognized when "measurable and available". Measurable means knowing or being able to reasonably estimate the amount. Available means collectible within the current period or soon enough thereafter (defined as 60 days) to pay current liabilities. Expenditures (including capital outlay) are recorded when the related fund liability is incurred. All proprietary funds utilize the accrual basis of accounting.

Property taxes are recognized as revenues in the year for which they are budgeted.

1.D. - Assets, Liabilities, and Equity

Cash and Cash Equivalents

For the purposes of financial reporting, "cash and cash equivalents" includes all demand and savings accounts, and certificates of deposit or short-term investments with an original maturity of three months or less.

Investments

Investments consist entirely of non-negotiable certificates of deposit whose original maturity term exceeds three months. All non-negotiable certificates of deposit whose original maturity term exceeds three months are carried at cost.

Receivables

In the government-wide statements, receivables consist of all revenues recognized as of year-end and not yet received. Major receivable balances for the governmental activities include sales tax and property tax. Business-type activities report utilities as its major receivables.

Notes Receivable

The City has total notes receivable of \$139,675 at April 30, 2019, comprised of individual notes from various local businesses. The receivables are from a revolving loan account maintained by the City. Payments are being made monthly.

In the fund financial statements, material receivables in governmental funds include revenue accruals such as sales tax, property taxes and other similar intergovernmental revenues since they are usually both measurable and available. Non-exchange transactions collectible but not available are deferred in the fund financial statements in accordance with modified accrual, but not deferred in the government-wide financial statements in accordance with the accrual basis. Interest and investment earnings are recorded when earned only if received within 60 days since they would be considered both measurable and available. Proprietary fund material receivables consist of all revenues earned at year-end and not yet received. Utility accounts receivable and interest earnings comprise the majority of proprietary fund receivables. Allowances for uncollectible accounts receivable are based upon historical trends and the periodic aging of accounts receivable.

Notes to the Financial Statements April 30, 2019

Note 1 - Summary of Significant Accounting Policies, continued

Inventories

The City has chosen to record consumable materials and supplies as expenditures at the time of purchase and, due to its immaterial amount, no balances for inventory on-hand are reported on the balance sheet.

Capital Assets

The accounting treatment over property, plant, and equipment (capital assets) depends on whether the assets are used in governmental fund operations or proprietary funds and whether they are reported in the government-wide or fund financial statements.

Government-Wide Statements

In the government-wide financial statements, capital assets are accounted for as assets in the Statement of Net Position. All capital assets are valued at historical cost, or estimated historical cost if actual is unavailable. Estimated historical cost was used to value the majority of the assets acquired prior to April 30, 2004. Infrastructure assets acquired since May 1, 2004, are recorded at cost.

Depreciation of all exhaustible capital assets arising from cash transactions is recorded as an allocated expense in the Statement of Activities, with accumulated depreciation reflected in the Statement of Net Position. Depreciation is provided over the assets' estimated useful lives using the straight-line method of depreciation. Capitalization thresholds of \$5,000 on equipment, \$20,000 for buildings and improvements, and \$100,000 for infrastructure are used to report capital assets. The range of estimated useful lives by type of asset is as follows:

Equipment and Tools - 10 years
Vehicles under 13,000 gross vehicle weight - 5 years
Vehicles over 13,000 gross vehicle weight - 10 years
Other Improvements - 20 years
Buildings - 40-50 years
Road Improvements - 10 years
New Infrastructure - 40 years
Fire Trucks - 20 years
Water and Sewer Improvements - 10-40 years
Water and Sewer Equipment - 5 years

Fund Financial Statements

In the fund financial statements, capital assets acquired for use in governmental fund operations are accounted for as capital outlay expenditures of the governmental fund upon acquisition. Capital assets acquired for use in proprietary fund operations are accounted for the same as in the government-wide statements.

Notes to the Financial Statements April 30, 2019

Note 1 - Summary of Significant Accounting Policies, continued

Long-Term Debt

All long-term debt to be repaid from governmental and business-type resources is reported as a liability in the government-wide statements.

Long-term debt of governmental funds is not reported as a liability in the fund financial statements. The debt proceeds are reported as other financing sources and payment of principal and interest reported as expenditures. The accounting for debt is the same in the proprietary fund financial statements as the treatment in the government-wide statements.

Deferred Inflows of Resources

In addition to liabilities, the Statement of Net Position will sometimes report a separate section for deferred inflows of resources. This separate financial statement element, deferred inflows of resources, represents an acquisition of net position that applies to a future period and so will not be recognized as an *inflow of resources* (revenue) until that time. Unavailable revenues in governmental funds include receivables not "available" to finance the current period.

Equity Classification

Government-Wide Statements

Net Position - Net position represents the difference between assets and liabilities. Net investment in capital assets consists of cost of capital assets, net of accumulated depreciation, reduced by the outstanding balances of any borrowing used for the acquisition, construction or improvement of those assets. This net investment in capital assets amount also is adjusted by any bond issuance deferral amounts. Net position is reported as restricted when there are limitations imposed on its use either through the enabling legislation adopted by the City or through external restrictions imposed by creditors, grantors, or laws or regulations of other governments. All other net position is reported as unrestricted.

The City applies restricted resources first when an expense is incurred for purposes for which both restricted and unrestricted net position is available.

Fund Financial Statements - Fund Balance Classifications

This statement establishes fund balance classifications that comprise a hierarchy based primarily on the extent to which a government is bound to observe constraints imposed upon the use of the resources reported in governmental funds. The City reports the following fund balance reporting classifications in accordance with the provisions of the statement:

Notes to the Financial Statements April 30, 2019

Note 1 - Summary of Significant Accounting Policies, continued

Nonspendable Fund Balance - The nonspendable fund balance classification includes amounts that cannot be spent because they are either (a) not in spendable form or (b) legally or contractually required to be maintained intact.

Restricted Fund Balance - The restricted fund balance classification includes amounts that are restricted to specific purposes. Fund balances are reported as restricted when constraints placed on the use of resources are either:

- a. Externally imposed by creditors (such as through debt covenants), grantors, contributors, or laws or regulations of other governments; or
- b. Imposed by law through constitutional provisions or enabling legislation.

Committed Fund Balance - The committed fund balance classification includes amounts that can only be used for specific purposes pursuant to constraints imposed by formal action of the City's highest level of decision-making authority.

Assigned Fund Balance - The assigned fund balance classification includes amounts that are constrained by the City's intent to be used for specific purposes, but are neither restricted nor committed.

Unassigned Fund Balance - The unassigned fund balance classification includes amounts that have not been assigned to other funds and that have not been restricted, committed, or assigned to specific purposes within the General Fund.

The City's policy is to spend restricted fund balance before spending unrestricted fund balance when an expenditure is paid for purposes for which both restricted and unrestricted fund balance is available except for instances where a City budget resolution specifies the fund balance.

The City's policy is that committed and assigned fund balances are considered to have been spent before unassigned balances have been spent when an expenditure is paid for purposes for which amounts in any of those unrestricted fund balance classifications could be used except for instances where a City budget ordinance specifies the fund balance.

1.E. - Revenues, Expenditures, and Expenses

Program Revenues

Amounts reported as program revenues include 1) charges to customers or applicants who purchase, use, or directly benefit from goods, services, or privileges provided by a given function or segment and 2) grants and contributions that are restricted to meeting the operational or capital requirements of a particular function or segment. All taxes, including those dedicated for specific purposes, and other internally dedicated resources are reported as general revenues rather than as program revenues.

Notes to the Financial Statements April 30, 2019

Note 1 - Summary of Significant Accounting Policies, continued

All other governmental revenues are reported as general. All taxes are classified as general revenue even if restricted for a specific purpose.

1.F. - Internal and Interfund Balances and Activities

In the process of aggregating the financial information for the government-wide Statement of Net Position and Statement of Activities, some amounts reported as interfund activity and balances in the fund financial statements have been eliminated or reclassified.

Fund Financial Statements

Interfund activity, if any, within and among the governmental and proprietary fund categories is reported as follows in the fund financial statements:

- 1. Interfund loans Amounts provided with a requirement for repayment are reported as interfund receivables and payables.
- 2. Interfund services Sales or purchases of goods and services between funds are reported as revenues and expenditures/expenses.
- 3. Interfund reimbursements Repayments from funds responsible for certain expenditures/ expenses to the funds that initially paid for them are not reported as reimbursements but as adjustments to expenditures/expenses in the respective funds.
- 4. Interfund transfers Flow of assets from one fund to another where repayment is not expected are reported as transfers in and out.

Government-Wide Financial Statements

Interfund activity and balances, if any, are eliminated or reclassified in the government-wide financial statements as follows:

- 1. Internal balances Amounts reported in the fund financial statements as interfund receivables and payables are eliminated in the governmental and business-type activities columns of the Statement of Net Position, except for the net residual amounts due between governmental and business-type activities, which are reported as Internal Balances.
- 2. Internal activities Amounts reported as interfund transfers in the fund financial statements are eliminated in the government-wide Statement of Activities except for the net amount of transfers between governmental and business-type activities, which are reported as Transfers-Internal Activities. The effects of interfund services between funds, if any, are not eliminated in the Statement of Activities.

Notes to the Financial Statements April 30, 2019

Note 1 - Summary of Significant Accounting Policies, continued

1.G. - Use of Estimates

The preparation of financial statements in conformity with accounting principles generally accepted in the United States of America requires management to make estimates and assumptions that affect certain reported amounts and disclosures; accordingly, actual results could differ from those estimates.

1.H. - Property Taxes

The City's property tax is levied on assessed values established by the County Assessor's office at varying rates of assessed market value depending on whether the property is commercial or residential. The budget and appropriation ordinance was approved on July 30, 2018, and the tax levy was passed by the Board on December 11, 2018. Property taxes attach as an enforceable lien on property as of January 1, and are usually payable in two installments on or about June 1st and September 1st, during the following fiscal year. The City usually receives distributions from the County Collector in the months of July through November.

The assessed value upon which the 2017 levy was based totaled \$42,771,370.

The following are the tax rates applicable to the various levies per \$100.00 of assessed valuation:

	Maximum	2017
	<u> 2017 Levy</u>	<u>Actual</u>
General corporate	0,25000	.25000
Fire protection	0.07500	.07500
Police protection	0.07500	.07500
Audit	as needed	.03508
Liability insurance	as needed	.10989
Social security	as needed	.24550
Unemployment	as needed	.00936
Workers' compensation	as needed	.18952
IMRF	as needed	.21978
Fire Pension	as needed	.26186
Police Pension	as needed	<u>.44423</u>
		<u>1.91522</u>

For governmental funds, only property taxes which are intended to finance the current fiscal year and collected within 60 days subsequent to year-end are recorded as revenue. Property tax revenue in these financial statements is from the 2017 tax year. Property taxes for the 2018 levy are payable in 2019 and intended to finance the 2020 fiscal year and are not considered available for current operations and are, therefore, shown as deferred inflows of resources.

Notes to the Financial Statements April 30, 2019

Note 1 - Summary of Significant Accounting Policies, continued

1.I. - Compensated Absences

Employees are granted vacation and sick leave in varying amounts based on tenure. An expense and liability for accrued vacation and sick leave is only reported in the government-wide and proprietary fund financial statements to the extent at which it is accrued for vested employees. An expense and liability for these amounts is only reported in the governmental funds if they have matured as a result of employee resignations and retirements.

1.J. - Subsequent Events

The City has evaluated subsequent events through September 10, 2019, the date on which the financial statements were available to be issued. There were no subsequent events requiring recognition or disclosure in the financial statements.

Note 2 - Stewardship, Compliance, and Accountability

By its nature as a local government unit, the City is subject to various federal, state, and local laws and contractual regulations.

2.A. - Deposits and Investments

The City's investment policy is in accordance with the Illinois Compiled Statutes. The City is authorized by statute to make deposits or investments in obligations of the U.S. Government; obligations of state or their political subdivisions; savings accounts, time deposits, certificates of deposit; or other investments which are direct obligations of banks as defined by the Illinois Banking Act; and the Illinois Funds.

The City's deposits are in checking, savings accounts and certificates of deposit and are carried at cost. The City's current investment practice is only to invest in local financial institution accounts and the State Treasurer's Investment Pool. The City maintains a cash pool for some of the resources, excluding the pension trust fund. Each fund's portion of the pool is displayed on the Statement of Net Position as deposits.

Deposits and Custodial Credit Risk

At year-end, the carrying amount of the City's deposits, net of outstanding checks, including certificates of deposit was \$5,171,886 and the bank balance was \$5,194,727. Of this balance, \$750,000 was insured by the Federal Deposit Insurance Corporation (FDIC) and \$4,444,727 was covered by pledged collateral, which was held in the City's name and \$0.was uncollateralized.

Cash on hand of \$75 has been excluded from the amounts shown above.

Notes to the Financial Statements April 30, 2019

Note 2 - Stewardship, Compliance, and Accountability, continued

Interest Rate Risk

The City does not have a formal policy that limits invested maturities as a means of managing its exposure to fair value losses arising from increasing interest rates.

At April 30, 2019, the City's deposits were as follows:

Governmental Activities	\$ 2,947,630
Business-Type Activities	<u>2,224,331</u>
Total	\$ <u>5,171,961</u>

Fiduciary Funds

At April 30, 2019, the carrying amount of the Firefighters' Pension Fund and Police Pension Fund deposits totaled \$54,128. Since flow through FDIC insurance is available for the Plans' deposits with financial contributions, the Plans do not require pledging of collateral for any bank balances in excess of federal depository insurance. The investments are held in collateral amounts managed by the Bank of Edwardsville.

Investments

Custodial Credit Risk: The custodial credit risk for investments is the risk that, in the event of the failure of the counterparty (e.g. broker-dealer) to a transaction, a government will not be able to recover the value of its investment or collateral securities that are in the possession of another party. The City and the pension funds do not have custodial credit risk policies for investments.

Interest Rate Risk: This is the risk that changes in the market interest rates will adversely affect the fair value of an investment. Generally, the longer the maturity of an investment, the greater the sensitivity of its fair value to changes in market interest rates. The City and pension funds do not have a formal investment policy that limits investment maturities as a means of managing its exposure to fair value losses arising from increasing interest rates.

Credit Risk: Generally, credit risk is the risk that an issuer of an investment will not fulfill its obligation to the holder of the investment. This is measured by the assignment of a rating by a nationally recognized statistical rating organization. The City and pension funds do not have a formal investment policy that specifically addresses credit risk.

Concentration of Credit Risk: This is the risk that the City has a high percentage of its investments invested in one type of investment. The City does not have a formal investment policy that specifically addresses concentration of credit risk. The pension funds' investment policies require diversification of investments to avoid unreasonable risk.

Notes to the Financial Statements April 30, 2019

Note 3 - Detail Notes

The following notes present detail information to support the amounts in the basic financial statements for its various assets, liabilities, equity, revenues, and expenditures/expenses.

3.A. - Capital Assets

Capital asset activity for the fiscal year ended April 30, 2019, was as follows:

Governmental activities:	Balance May 1, 2018	Additions	<u>Deductions</u>	Balance April 30, 2019
Capital assets not being depreciate	d:			
Land	\$ _3,226,455	\$	\$ -	\$ _3,226,455
Total capital assets				
not being depreciated	<u>3,226,455</u>			3,226,455
Other capital assets:				
Buildings	2,226,633	180,821	(143,197)	2,264,257
Machinery and equipment	3,484,565	105,099	-	3,589,664
Infrastructure	10,136,531	н_		10,136,531
Total other capital				
assets at historical cost	<u>15,847,729</u>	<u>285,920</u>	(143,197)	<u>15,990,452</u>
Less accumulated depreciation for:				
Buildings	1,325,645	72,759	(6,957)	1,391,447
Machinery and equipment	2,405,511	183,397		2,588,908
Infrastructure	<u>8,403,517</u>	<u>220,747</u>		<u>8,624,264</u>
Total accumulated				
depreciation	<u>12,134,673</u>	<u>476,903</u>	(6,957)	<u>12,604,619</u>
Other capital assets, net	<u>3,713,056</u>	(190,983)	(136,240)	3,385,833
Governmental activities capital				
assets, net	\$ <u>6,939,511</u>	\$ (<u>190,983</u>)	\$ (<u>136,240</u>)	\$ <u>6,612,288</u>

Depreciation expense was charged to functions/programs of the governmental activities as follows:

Governmental activities:	
General government	\$ 80,925
Public safety	115,200
Streets and roads	280,778
	\$ <u>476,903</u>

Notes to the Financial Statements April 30, 2019

Note 3 - Detail Notes, continued

	Balance May 1,			Balance April 30,
70	<u>2018</u>	<u>Additions</u>	<u>Deductions</u>	2019
Business-type activities:				
Capital assets not being depreciated:	å 101.4 <i>66</i>	Ф	Φ.	4 101 166
Land	\$ <u>121,466</u>	\$	\$ <u>-</u> _	\$ <u>121,466</u>
Other capital assets:				
Water and sewer capital assets	30,260,314	24,248	*	30,284,562
Total other capital assets				231231,1232
at historical cost	30,260,314	24,248	=	30,284,562
	201200121		_	<u> </u>
Less accumulated depreciation for:				
Water and sewer capital assets	•			
Total accumulated				
depreciation	15,887,797	763,863		16,651,660
doprovidan	15,007,757	100,000		10,031,000
Other capital assets, net	14,372,517	(739,615)	-	13,632,902
1		(<u> </u>		<u>,,</u>
Business-type activities capital				
assets, net	\$ <u>14,493,983</u>	\$ (739,615)	.\$ -	\$ 13,754,368
455, 1100	Ψ <u>π111351235</u>	\$ (<u>1321012</u>)	* 	Ψ <u>131/3 1/3 00</u>
Depreciation expense was charged as for	llows in the Stat	ement of Activ	vities:	
Business-Type Activities:		011101110 01 110 02 1		
Waterworks Fund			\$ 516,415	
Sewerage Fund			247,448	
Total depreciation expense for b	neinacetyne ent	ivitias	\$ <u>763,863</u>	
Total depreciation expense for 0	damess-type act	TATITOS	⊕ <u>103•003</u>	

3.B. - Summary of Interfund Balances and Transfers

Transfers as of April 30, 2019:

Sewerage Fund	<u>Transfers In</u> \$ 5,802	Transfers Out \$ -
Waterworks Fund	\$ <u>5,802</u>	<u>5,802</u> \$ <u>5,802</u>

The transfers were used for loan payments.

Notes to the Financial Statements April 30, 2019

Note 3 - Detail Notes, continued

3.C. - Risk Management - Insurance

The City is exposed to various risks of loss including, but not limited to, general liability, property casualty, worker's compensation, and public official's liability. To limit the exposure to these risks, the City purchases commercial insurance as necessary. There have been no significant changes in coverage during the year. Settlements have not exceeded coverage in the past three years.

Note 4 - Pension Plan - IMRF

IMRF Plan Description

The City's defined benefit pension plan for regular employees provides retirement and disability benefits, post-retirement increases, and death benefits to plan members and beneficiaries. The City's plan is managed by the Illinois Municipal Retirement Fund (IMRF), the administrator of a multi-employer public pension fund. A summary of IMRF's pension benefits is provided in the "Benefits Provided" section of this document. Details of all benefits are available from IMRF. Benefit provisions are established by statute and may only be changed by the General Assembly of the State of Illinois. IMRF issues a publicly available Comprehensive Annual Financial Report that includes financial statements, detailed information about the pension plan's fiduciary net position, and required supplementary information. The report is available for download at www.imrf.org.

Benefits Provided

IMRF has three benefit plans. The vast majority of IMRF members participate in the Regular Plan (RP). The Sheriff's Law Enforcement Personnel (SLEP) plan is for sheriffs, deputy sheriffs, and selected police chiefs. Counties could adopt the Elected County Official (ECO) plan for officials elected prior to August 8, 2011, (the ECO plan was closed to new participants after that date).

All three IMRF benefit plans have two tiers. Employees hired *before* January 1, 2011, are eligible for Tier 1 benefits. Tier 1 employees are vested for pension benefits when they have at least eight years of qualifying service credit. Tier 1 employees who retire at age 55 (at reduced benefits) or after age 60 (at full benefits) with eight years of service are entitled to an annual retirement benefit, payable monthly for life, in an amount equal to 1-2/3% of the final rate of earnings for the first 15 years of service credit, plus 2% for each year of service credit after 15 years to a maximum of 75% of their final rate of earnings. Final rate of earnings is the highest total earnings during any consecutive 48 months within the last 10 years of service, divided by 48. Under Tier 1, the pension is increased by 3% of the original amount on January 1 every year after retirement.

Notes to the Financial Statements April 30, 2019

Note 4 - Pension Plan - IMRF, continued

Employees hired on or after January 1, 2011, are eligible for Tier 2 benefits. For Tier 2 employees, pension benefits vest after ten years of service. Participating employees who retire at age 62 (at reduced benefits) or after age 67 (at full benefits) with ten years of service are entitled to an annual retirement benefit, payable monthly for life, in an amount equal to 1-2/3% of the final rate of earnings for the first 15 years of service credit, plus 2% for each year of service credit after 15 years to a maximum of 75% of their final rate of earnings. Final rate of earnings is the highest total earnings during any 96 consecutive months within the last 10 years of service, divided by 96. Under Tier 2, the pension is increased on January 1 every year after retirement, upon reaching age 67, by the *lesser* of:

- 3% of the original pension amount, or
- ½ of the increase in the Consumer Price Index of the original pension amount.

Employees Covered by Benefit Terms

As of December 31, 2018, the following employees were covered by the benefit terms:

Retirees and Beneficiaries currently receiving benefits	<u>1MRF</u> 49
Inactive Plan Members entitled to but not yet receiving benefits	8
Active Plan Members	<u>14</u>
Total	<u>71</u>

Contributions

As set by statute, the City's Regular Plan Members are required to contribute 4.5% of their annual covered salary. The statute requires employers to contribute the amount necessary, in addition to member contributions, to finance the retirement coverage of its own employees. The City's annual contribution rate for calendar year 2018 was 11.79%. For the fiscal year ended April 30, 2019, the City contributed \$117,220 to the plan. The City also contributes for disability benefits, death benefits, and supplemental retirement benefits, all of which are pooled at the IMRF level. Contribution rates for disability and death benefits are set by IMRF's Board of Trustees, while the supplemental retirement benefits rate is set by statute.

Net Pension Liability

The City's net pension liability was measured as of December 31, 2018. The total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of that date.

Notes to the Financial Statements April 30, 2019

Note 4 - Pension Plan - IMRF, continued

Actuarial Assumptions

The following are the methods and assumptions used to determine total pension liability at December 31, 2018.

Actuarial Cost Method

Entry Age Method

Asset Valuation Method

Market Value of Assets

Price Inflation

2.50%

Salary Increases

3.39% to 14.25%, including inflation

Investment Rate of Return

7.50%

Retirement Age

Experience-based table of rates that are specific to the type of eligibility condition. Last updated for the 2017 valuation pursuant to an experience study of the period 2014-2016.

Mortality

For non-disabled retirees, an IMRF specific mortality table was used with fully generational projection scale MP-2017 (base year 2015). The IMRF specific rates were developed from the RP-2014 Blue Collar Health Annuitant Mortality Table with adjustments to match current IMRF experience. For disabled retirees, an IMRF specific mortality table was used with fully generational projections scale MP-2017 (base year 2015). The IMRF specific rates were developed from the RP-2014 Disabled Retirees Mortality Table applying the same adjustment that were applied for non-disabled lives. For active members, an IMRF specific mortality table was used with fully generational projection scale MP-2017 (base year 2015). The IMRF specific rates were developed from the RP-2014 Employee Mortality Table with adjustments to match current IMRF experience.

Other Information:

Notes

There were no benefit changes during the year.

A detailed description of the actuarial assumptions and methods can be found in the December 31, 2018, Illinois Municipal Retirement Fund annual actuarial valuation report.

Notes to the Financial Statements April 30, 2019

Note 4 - Pension Plan - IMRF, continued

The long-term expected rate of return on pension plan investments was determined using a building-block method in which best-estimate ranges of expected future real rates of return (expected returns, net of pension plan investment expense, and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return to the target asset allocation percentage and adding expected inflation. The target allocation and best estimates of geometric real rates of return for each major asset class are summarized in the following table:

			Projected Returns/Risk		
	Target	Return	One Year	Ten Year	
Asset Class	<u>Allocation</u>	<u>12/31/2018</u>	<u>Arithmetic</u>	<u>Geometric</u>	
Equities	37%	-6.08%	8.50%	7.15%	
International Equities	18%	-14.16%	9.20%	7.25%	
Fixed Income	28%	28%	3.75%	3.75%	
Real Estate	9%	8.36%	7.30%	6.25%	
Alternatives	7%				
Private Equity		N/A	12.40%	8.50%	
Hedge Funds		N/A	5.75%	5.50%	
Commodities		N/A	4.75%	3.20%	
Cash Equivalents	1%	N/A	2.50%	2.50%	

Single Discount Rate

A Single Discount Rate of 7.50% was used to measure the total pension liability. The projection of cash flow used to determine this Single Discount Rate assumed that the plan members' contributions will be made at the current contribution rate, and that employer contributions will be made at rates equal to the difference between actuarially determined contribution rates and the member rate. The Single Discount Rate reflects:

- 1. The long-term expected rate of return on pension plan investments (during the period in which the fiduciary net position is projected to be sufficient to pay benefits), and
- 2. The tax-exempt municipal bond rate based on an index of 20-year general obligation bonds with an average AA credit rating (which is published by the Federal Reserve) as of the measurement date (to the extent that the contributions for use with the long-term expected rate of return are not met).

For the purpose of the most recent valuation, the expected rate of return on plan investments is 7.50%, the municipal bond rate is 3.71%, and the resulting single discount rate is 7.25%.

Notes to the Financial Statements April 30, 2019

Note 4 - Pension Plan - IMRF, continued

Changes in the Net Pension Liability

	Total	Plan	Net Pension
	Pension	Fiduciary	Liability
	<u>Liability</u>	Net Position	_(Asset)_
Balance, December 31, 2018	\$ <u>8,719,562</u>	\$ 8,873,192	\$ <u>(153,630)</u>
Change for the year:			
Service Cost	101,933	-	101,933
Interest on the Total Pension Liability	632,102	_	632,102
Differences Between Expected and Actual			
Experience of the Total Pension Liability	350,318	H	350,318
Changes of Assumptions	230,228	-	230,228
Contributions - Employer	-	102,282	(102,282)
Contributions - Employees	-	52,360	(52,360)
Net Investment Income	-	(604,559)	604,559
Benefit Payments, including Refunds		, ,	
of Employee Contributions	(685,017)	(685,017)	-
Other (Net Transfer)	н	266,645	(266,645)
Net Changes	<u>629,564</u>	(868,289)	1,497,853
Balances at December 31, 2019	\$ <u>9,349,126</u> .	\$ <u>8,004,903</u> -	\$ <u>1,344,223</u> -

Sensitivity of the Net Pension Liability to Changes in the Discount Rate

The following presents the plan's net pension liability, calculated using a Single Discount Rate of 7.25% as well as what the plan's net pension liability would be if it were calculated using a Single Discount Rate that is 1% lower or 1% higher:

	Current			
	1% Lower 6.25%_	Discount	1% Higher <u>8.25%</u>	
Net Pension Liability	\$ <u>2,374,198</u>	\$ <u>1,344,223</u> /	\$ <u>479,245</u>	

Notes to the Financial Statements April 30, 2019

Note 4 - Pension Plan - IMRF, continued

Pension Expense, Deferred Outflows of Resources, and Deferred Inflows of Resources Related to Pensions

For the year ended April 30, 2019, the City recognized pension expense of \$117,220. At April 30, 2019, the City recognized deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	Deferred	Deferred
Deferred Amounts Related to Pensions	Outflows of	Inflows of
	Resources	Resources
Deferred Amounts to be Recognized in Pension		
Expense in Future Periods		
Difference between expected and actual experience	\$ 282,185	\$ -
Changes in Assumptions	161,070	104,157
Net differences between projected and actual		
earnings on pension plan investments	1,133,301	539,017
- · · · · · · · · · · · · · · · · · · ·		
Total Deferred Amounts to be recognized in		
pension expense in future periods	<u>1,576,556</u>	<u>643,174</u>
Pension Contribution made subsequent to		
the Measurement Date	31,505	
Total Deferred Amounts Related to Pensions	\$ 1,608,061	\$ 643,174
	L	

Amounts recognized as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized in pension expense in future periods as follows:

Year Ending December 31	Net Deferred Outflows of Resources
2019	\$ 311,649
2020	239,967
2021	129,735
2022	<u>252,031</u>
Total	\$ <u>933,382</u> ,

Notes to the Financial Statements April 30, 2019

Balance

\$ 6,816,510

\$ 427,400

Current

Balance

Note 5 - Long-Term Debt

Compensated Absences

	May 1, 2018	Additions	Reductions	April 30, 2019	Portion
Compensated absences	\$ <u>58,000</u>	\$	\$ <u>21,000</u>	\$ <u>37,000</u> ·	\$ <u>10,000</u> ·
Business-Type Activities		•			
The following is a summary of	changes in long-	term debt for	the year ended	April 30, 2019:	
Bonds Payable	Balance <u>May 1, 2018</u>	Additions	Reductions	Balance April 30, 2019	Current <u>Portion</u>
Waterworks and Sewerage Revenue Bonds of 1999 - 4.0-5.65% (original issuance \$3,000,000 amortized April 30, 2019)	\$ 355,000	\$ -	\$ 285,000	\$ 70,000	\$ 70,000
Waterworks and Sewerage Bonds of 2012. 2.0-3.5% (original issuance \$7,750,000	<i>4.5</i> 20.000		260,000	6 2 6 0 0 0 0	267,000
due June 1, 2037)	6,520,000	<u> </u>	260,000	6,260,000	265,000
Subtotal	6,875,000	-	545,000	6,330,000	335,000
Notes Payable IL EPA Loan - 2.57% (original issuance \$1,553,837, due December 3, 2023)	<u>576,579</u>	<u></u>	90,069	<u>486,510</u>	92,400

The City issued the Waterworks and Sewerage Bonds of 2012 to defease the Bond of Issue of 2007.

\$ ___

\$ 635,069

\$ <u>7,451,579</u>

Notes to the Financial Statements April 30, 2019

Note 5 - Long-Term Debt, continued

Annual Debt Service Requirements

The annual debt service requirements to maturity, including principal and interest, for long-term debt with interest rates applicable at April 30, 2019, are as follows:

	<u>Principal</u>		<u>Interest</u>
2020	\$ 427,400	\$	211,798
2021	369,790		198,546
2022	377,241		189,219
2023	389,757		179,564
2024	402,322		169,299
2025-2029	1,630,000		700,930
2030-2034	1,905,000		424,826
2035-2037	<u>1,315,000</u>	_	93,275
	\$ <u>6,816,510</u>	\$ 2	2,167,457

Note 6 - Defined Benefit Pension Plans

Police Pension Fund

Plan Description

The Plan is established and administered as prescribed by "Article 3 Police Pension Fund - Municipalities 500,000 and Under" of the Illinois Pension Code. The Plan is a single-employer defined benefit pension plan administered by the Plan's Board of Trustees. The Board consists of two members appointed by the City, two active Members and one retired Member elected by the Membership. Separate financial statements are not issued for the plan.

Plan membership as of April 30, 2019, consisted of the following:

Retirees and beneficiaries currently receiving benefits	1
Active plan members	<u>8</u>
Total	<u>9</u>

Benefits Provided

Normal Retirement

Date: Tier 1: Age 50 and 20 years of Credited service. Tier 2: Age 55 and 10 years of service. Benefit: Tier 1: 50% of annual salary attached to rank on last day of service plus 2.50% of annual salary for each year of service over 20 years, up to a maximum of 75% of salary. The minimum monthly benefit is \$1,000 per month. Tier 2: 2.50% per year of service times the average salary for the eight consecutive years prior to retirement times the number of years of service. The maximum benefit is 75% of average salary.

Notes to the Financial Statements April 30, 2019

Note 6 - Defined Benefit Pension Plans, continued

Cost-of-Living Adjustment

Tier 1: An annual increase equal to 3.00% per year after age 55. Those that retire prior to age 55 receive an increase of 1/12 of 3% for each full month since benefit commencement upon reaching age 55. Tier 2: An annual increase each January 1 equal to 3.00% per year or one-half of the annual unadjusted percentage increase in the consumer price index-u for the 12 months ending with the September preceding each November 1, whichever is less, of the original pension after the attainment age of 60 or first anniversary of pension start date whichever is later.

Disability Benefit

Eligibility: Total and permanent as determined by the Board of Trustees.

Benefit Amount: A maximum of: a) 65% of salary attached to the rank held by Member on last day of service, and; b) the monthly retirement pension that the Member is entitled to receive if he or she retired immediately. For non-service connected disabilities, a benefit of 50% of salary attached to rank held by Member on last day of service.

Pre-Retirement Death Benefit

Service Incurred: 100% of salary attached to rank held by Member on last day of service.

Non-Service Incurred: A maximum of a) 50% salary attached to the rank held by Member on last day of service, and; b) the monthly retirement pension earned by the deceased Member at the time of death, regardless of whether death occurs before or after age 50.

Vesting

Less than 10 years: Refund of Member contributions.

10 or more years: Either the termination benefit, payable upon reaching age 60, provided contributions are not withdrawn, or a refund of member contributions. The termination benefit is 2.50% of annual salary held in the year prior to termination times creditable service.

The current employees of the Police Department are required by statute to contribute 9.91% of their salary into the Pension. The City must contribute the remaining amount necessary for payment of Normal (current year's) Cost and amortization of the accrued past service liability over a period ending in 2040.

Firefighters' Pension Fund

Plan Description

The Plan is established and administered as prescribed by "Article 4 Firefighters' Pension Fund - Municipalities 500,000 and Under" of the Illinois Pension Code. The Plan is a single-employer defined benefit pension plan administered by the Plan's Board of Trustees. The Board consists of two Members appointed by the City, two active Members of the Fire Department elected by the Membership and one retired Member of the Fire Department elected by the Membership. Separate financial statements are not issued for the plan.

Notes to the Financial Statements April 30, 2019

Note 6 - Defined Benefit Pension Plans - Police and Firefighters, continued

Plan membership as of May 1, 2019, consisted of the following:

Retirees and beneficiaries currently receiving benefits	3
Inactive plan members entitled to but not yet receive benefits	1
Active plan members	_6
Total	10

The following is a summary of the benefits the Firefighters' Pension Plan provides.

Normal Retirement

Date: Tier 1: Age 50 and 20 years of credited service. Tier 2: Age 55 and 10 years of service. Benefit: Tier 1: 50% of annual salary attached to rank on last day of service plus 2.50% of annual salary for each year of service over 20 years, up to a maximum of 75% of salary. The minimum monthly benefit is \$1,159.27 per month. Tier 2: 2.50% per year of service times the average salary for the eight consecutive years prior to retirement times the number of years of service. The maximum benefit is 75% of average salary.

Cost-of-Living Adjustment

Tier 1: An annual increase equal to 3.00% per year after age 55. Those that retire prior to age 55 receive an increase of 1/12 of 3% for each full month since benefit commencement upon reaching age 55. Disabled Retirees: An annual increase equal to 3.00% per year of the original benefit amount beginning at age 60. Those that become disabled prior to age 60 receive an increase of 3.00% of the original benefit amount for each year since benefit commencement upon reaching age 60. Tier 2: An annual increase each January 1 equal to 3.00% per year or one-half of the annual unadjusted percentage increase in the consumer price index-u for the 12 months ending with the September preceding each November 1, whichever is less, of the original pension after the attainment age of 60 or first anniversary of pension start date whichever is later.

Disability Benefit

Eligibility: Total and permanent as determined by the Board of Trustees. Seven years of service required for non-service connected disability.

Benefit Amount: A maximum of: a) 65% of salary attached of the rank held by Member on last day of service, and; b) the monthly retirement pension that the Member is entitled to receive if he or she retired immediately. For non-service connected disabilities, a benefit of 50% of salary attached to rank held by Member of last day of service.

Pre-Retirement Death Benefit

Service Incurred: 100% of salary attached to rank held by Member on last day of service. Non-Service Incurred: A maximum of a) 54% salary attached to the rank held by Member on last day of service, and; b) the monthly retirement pension earned by the deceased Member at the time of death, regardless of whether death occurs before or after age 50.

Notes to the Financial Statements April 30, 2019

Note 6 - Defined Benefit Pension Plans, continued

Vesting

Less than 10 years: Refund of Member contributions.

10 or more years: Either the termination benefit, payable upon reaching age 60, provided contributions are not withdrawn, or a refund of member contributions.

The current employees of the Fire Department are required by statute to contribute 9.455% of their salary into the Pension. The City must contribute the remaining amount necessary for payment of Normal (current year's) Cost and amortization of the accrued past service liability over a period ending in 2040.

Police And Firefighters Actuarial Assumptions

Interest rate	5.00%
Interest rate, prior fiscal year	5,00%
Healthy mortality rates - Male	RP-2014 Healthy Annuitant with Blue Collar Adjustment, males
Healthy mortality rates - Female	RP-2014 Healthy Annuitant with Blue Collar Adjustment, females
Disability mortality rates - Male	115% of RP-2014 Healthy Annuitant with Blue Collar Adjustment, males
Disability mortality rates - Female	115% of RP-2014 Healthy Annuitant with Blue Collar Adjustment, females
Decrements other than mortality	Experience tables
Rate of service-related deaths	10%
Rate of service-related disabilities	60%
Salary increases	Service-related table with rates grading
·	from 11.00% to 3.50% at 33 years of
	service
Payroll Growth	3.50%
Tier 2 cost-of-living adjustment	1,25%
Marital assumptions	80% of members are assumed to be married; male spouses are assumed to

be 3 years older than female spouses.

Notes to the Financial Statements April 30, 2019

Note 6 - Defined Benefit Pension Plans, continued

Investments - Police and Firefighters' Pension Funds

The deposits and investments of each Fund are held separately from those of the City and under control of each Fund's Board of Trustees.

Investment Policy - Each pension plan's policy is established and may be amended by the applicable Board. The following investments are authorized with limitations.

Police Pension Fund - The fund can invest in mutual funds, common/preferred stock, government securities and agencies, corporate bonds and life insurance policies.

Firefighters' Pension Fund - The fund can invest in mutual funds, common/preferred stock, government securities and agencies, corporate bonds and life insurance policies.

Funding Status and Progress - as of May 1, 2018

Accrued liability Actuarial value of assets Unfunded liability	2,058,722	\$ 2,177,283 1,088,426 \$ 1,088,857
Funded ratio	<u>56</u> %	<u>50</u> %

Note 7 - Budgetary Basis of Accounting

While reporting financial position, results of operations and changes in fund balances on the basis of generally accepted accounting principles (GAAP), the budgetary basis as provided by law is based upon accounting for certain transactions on a basis of cash receipts, disbursements, and encumbrances. The Schedule of Revenues, Expenditures, and Changes in Fund Balance - Budget (Non-GAAP Basis) and Actual for the general and major special revenue funds are presented on the modified accrual basis. The major differences between the budget and the GAAP basis are as follows:

- 1. Revenues are recorded when received in cash (budget basis) as opposed to accrual (GAAP basis).
- 2. Encumbrances are treated as expenditures (budget basis) rather than as a reservation of fund balance (GAAP basis).

Notes to the Financial Statements April 30, 2019

Note 7 - Budgetary Basis of Accounting, continued

The adjustments necessary to reconcile the budgetary basis and GAAP statements of the General Fund are as follows:

Budgetary basis	<u>Revenues</u> \$ 3,152,336	Expenditures \$ 3,407,591	Fund <u>Balance</u> \$ 2,108,660
Receivables April 30, 2019	294,627	-	294,627
April 30, 2018	(243,654)	•	~
Payables			٠
April 30, 2019	_	78,359	(78,359)
April 30, 2018		<u>(89,214</u>)	
	\$ <u>3,203,309</u>	\$ <u>3,396,736</u>	\$ <u>2,324,928</u>
Note 8 - Legal Debt Margin			
Assessed valuation - 2018 tax year		\$ 42,771,370	
Statutory debt limitation		.08625	
		3,689,031	
Less any general obligation debt			
Legal debt margin		\$ <u>3,689,031</u>	

Note 9 - Tax Increment Financing District

Tax Increment Financing (TIF) is a way to help finance the redevelopment of certain areas of the City. Municipalities can form TIF districts in areas that meet a number of requirements specified by Illinois law. Once an area is established as a TIF district, any property tax revenues generated by an increase in the assessed valuation of the district is collected into a special TIF Fund for use by that TIF district for qualified redevelopment costs.

The City of Hillsboro, Illinois, has the following TIF district:

<u>Name</u>	Year Created	<u>District Area</u>
Hillsboro Downtown TIF	9/10/2013	Hillsboro Downtown

Notes to the Financial Statements April 30, 2019

Note 10 - Hillsboro Library District

Effective July 1, 2018, the Hillsboro Public Library became their own taxing district, the Hillsboro Library District. The assets and activity included in this report only reflect the months of May and June 2018. The assets as of June 30, 2018, that are shown as a transfer to the Hillsboro Library District are as follows:

Cash and investments	\$ 254,078
Capital assets	<u>136,240</u>
	\$ <u>390,318</u>

Note 11 - Change in Net Position (Restated)

The City has restated its net position for governmental activities for the recording of the Police and Firefighters' Pension Funds. The beginning net position, as of May 1, 2018, has been restated as follows:

	Governmental <u>Activities</u>
Net position as previously reported	\$ 10,236,008
Net pension liability - Police and Fire	(2,595,715)
Net position, as restated	\$ 7,640,293

REQUIRED SUPPLEMENTARY INFORMATION

Balance Sheet General Fund April 30, 2019

<u>Assets</u>	General <u>Account</u>	Fire Subscription Account	Solomon Harkey House <u>Account</u>
Cash and cash equivalents	\$ 1,907,170	\$ 145,819	\$ 2,552
Receivables:			
Taxes	923,039	-	-
Accounts	<u>16,588</u>		
Total assets	\$ <u>2,846,797</u> ·	\$ <u>145,819</u>	\$ <u>2,552</u>
Liabilities and Deferred Inflows of Resources			
Liabilities:			
Accounts payable	\$ 45,983	\$ -	\$ -
Accrued wages	32,376		
Total liabilities	<u>78,359</u>		·
Deferred inflows of resources:			
Subsequent year's property taxes	645,000		
Total deferred inflows			
of resources	_645,000	-	PA
Total liabilities and deferred			
inflows of resources	723,359		H
Fund Balances			
Committed	888,097	145,819	2,552
Unassigned	1,235,341		
m . 10 . 11 1			
Total fund balances	<u>2,123,438</u>	<u>145,819</u>	<u>2,552</u>
Total liabilities			
and fund balances	\$ <u>2,846,797</u>	\$ <u>145,819</u>	\$ <u>2,552</u>

Balance Sheet General Fund April 30, 2019

Lake Lot Deposit <u>Account</u>	School Resource D.A.R.E. <u>Account</u>	DUI Equipment <u>Account</u>	Police Dept. Rural <u>Account</u>	Police Vehicle <u>Account</u>	<u>Total</u>
\$ 25,789	\$ 3,198	\$ 7,362	\$ 13,271	\$ 3,499	\$ 2,108,660
			<u>-</u>		923,039 16,588
\$ <u>25,789</u>	\$ <u>3,198</u>	\$ <u>7,362</u>	\$ <u>13,271</u>	\$ <u>3,499</u>	\$ <u>3,048,287</u>
\$ -	\$ - 	\$ 	\$ <u>-</u>	\$ - 	\$ 45,983 32,376
					<u> 78,359</u>
			-		645,000
		· 			645,000
M					<u>_723,359</u> ,
25,789	3,198	7,362	13,271	3,499	1,089,587 1,235,341
<u>25,789</u>	<u>3,198</u>	<u>7.362</u>	<u>13,271</u>	<u>3,499</u>	2.324,928
\$ <u>25,789</u>	\$ <u>3,198</u>	\$ <u>7,362</u>	\$ <u>13,271</u>	\$ <u>3.499</u>	\$ <u>3,048,287</u> *

Statement of Revenues, Expenditures and Changes in Fund Balances General Fund Year Ended April 30, 2019

Revenues:	General <u>Account</u>	Fire Subscription Account	Solomon Harkey House
Taxes	\$ 2,478,638	\$ 7,551	Account \$ -
Intergovernmental	ψ 2,478,038 22,442	φ 1,551	ф -
Charges for services	338,737	37,084	7,200
Fines	17,354	<i>51</i> ,064	7,200
License and permits	56,818	_	-
Investment income	6,652	234	
Reimbursements and miscellaneous	210,469		P4
Total revenues	3,131,110	44,869	<u>7,200</u>
Expenditures:			
Current:			
General	444,277	-	-
Public safety	1,252,533	25,782	
Highway and streets	729,199	-	_
Culture and recreation	695,674	_	6,816
Capital outlay	<u>171,263</u>	<u> 58,960</u>	
Total expenditures	<u>3,292,946</u>	84,742	<u>6,816</u>
Net change in fund balances	(161,836)	(39,873)	384
Fund balances, beginning	<u>2,285,274</u>	185,692	<u>2,168</u>
Fund balances, ending	\$ <u>2,123,438</u> ·	\$ <u>145,819</u> ·	\$ <u>2,552</u> .

Statement of Revenues, Expenditures and Changes in Fund Balances General Fund Year Ended April 30, 2019

Lake	School				
Lot	Resource	DUI	Police	Police	
Deposit	D.A.R.E.	Equipment	Dept. Rural	Vehicle	
Account	Account	Account	Account	<u>Account</u>	<u>Total</u>
\$ -	\$ -	\$ -	\$ -	\$ -	\$ 2,486,189
-	-	ben.	15,000	-	37,442
=	>=	-	-	-	383,021
-	-	755	-	320	18,429
-	-	-	-	-	56,818
50		-	21	9	6,966
2,300	<u>1,675</u>				<u>214,444</u>
<u>2,350</u>	<u>1,675</u>	<u>755</u>	<u>15,021</u>	_329	<u>3,203,309</u> -
-	-	H	-	U	444,277
-	300	-	10,607		1,289,222
-	-	-	-	H	729,199
1,325	-	₩.	H	_	703,815
 ,	B++				230,223
_1,325	300		10,607		3,396,736~
1,025	1,375	755	4,414	329	(193,427)
<u>24,764</u>	<u>1,823</u>	<u>6,607</u>	<u>8,857</u>	<u>3,170</u>	<u>2,518,355</u>
\$ <u>25,789</u> ·	\$ <u>3,198</u> -	\$ <u>7,362</u> ~	\$ <u>13.271</u> -	\$ <u>3,499</u> .	\$ <u>2,324,928</u> <

General Fund Schedule of Revenues, Expenditures and Changes in Fund Balance (Non-GAAP) Budget and Actual Year Ended April 30, 2019

D	Original and Final		Variance with Final Budget
Revenues:	Budget	Actual 500 100	Positive (Negative)
Property taxes	\$ 650,000	\$ 588,133	\$ (61,867)
Intergovernmental: State sales taxes	765.000	700 (40	4 7 7 7 7 7
	765,000	780,670	15,670
State income taxes	660,000	642,147	(17,853)
Replacement taxes	20,000	20,029	29
Utility taxes	300,000	302,929	2,929
Telecommunication taxes	105,000	102,567	(2,433)
Video gaming	25,000	42,164	17,164
Recreation fee	322,000	338,737	16,737
Licenses and permits	73,000	56,818	(16,182)
Fines	37,500	17,354	(20,146)
Reimbursements and insurance	199,000	131,294	(67,706)
Miscellaneous	109,275	101,616	(7,659)
Interest	<u>5,525</u>	6,652	<u>1,127</u>
Total revenues	<u>3,271,300</u>	<u>3,131,110</u>	(<u>140,190</u>)
Expenditures:			
Current:			
General	478,679	444,277	34,402
Public safety	1,140,248	1,252,533	(112,285)
Highway and streets	758,747	729,199	29,548
Culture and recreation	831,725	695,674	136,051
Capital outlay	<u> 186,900</u>	171,263	15,637
Total expenditures	3,396,299	3,292,946	103,353
Excess (deficiency) of revenues			
over expenditures	<u>(124,999</u>)	_(161,836)	(36,837)
Other financing sources (uses):			
Transfers in	96,500	-	<u>(96,500)</u>
Total other financing sources (uses)	96,500	H	(96,500)
Net change in fund balance	\$ <u>(28,499</u>)	(161,836)	\$ (<u>133,337</u>)
Fund balance, beginning		<u>2,285,274</u>	
Fund balance, ending		\$ <u>2,123,438</u>	

CDAP Revolving Loan Fund Schedule of Revenues, Expenditures and Changes in Fund Balance (Non-GAAP) Budget and Actual Year Ended April 30, 2019

Revenues:	Original and Final <u>Budget</u>	<u>Actual</u>	Variance with Final Budget <u>Positive (Negative)</u>
Interest	\$ <u>750</u>	\$ <u>2,272</u>	\$ <u>1,522</u>
Total revenues	<u>750</u>	2,272	<u>1,522</u>
Expenditures: Administration		38,318	(38,318)
Total expenditures		38,318	(38,318)
Net change in fund balance	\$ <u>750</u>	(36,046)	\$ (<u>36,796</u>)
Fund balance, beginning		280,800	
Fund balance, ending		\$ <u>244,754</u>	

Motor Fuel Tax Fund Schedule of Revenues, Expenditures and Changes in Fund Balance (Non-GAAP) Budget and Actual Year Ended April 30, 2019

Revenues:	Original and Final <u>Budget</u>	<u>Actual</u>	Variance with Final Budget <u>Positive (Negative)</u>
Motor fuel tax allotments Interest	\$ 174,239 —————	\$ 157,562 495	\$ (16,677) 495
Total revenues	<u>174,239</u>	<u> 158,057</u> ·	(16,182)
Expenditures: Engineering fees Maintenance of streets	8,791 <u>165,448</u>	13,676 115,932	(4,885) <u>49,516</u>
Total expenditures	<u>174,239</u>	129,608	44,631
Net change in fund balance	\$	28,449	\$ <u>28,449</u>
Fund balance, beginning		140,928	
Fund balance, ending		\$ <u>169,377</u>	

Multiyear Schedule of Changes in Net Pension Liability and Related Ratios Illinois Municipal Retirement Fund April 30, 2019 (Unaudited)

Calendar year ending December 31,	2018	<u>2017</u>	<u>2016</u>
Total Pension Liability			•
Service Cost	\$ 101,933	\$ 113,944	\$ 107,922
Interest on the Total Pension Liability	632,102	636,885	615,700
Benefit Changes	-	050,005	015,700
Difference between Expected and Actual Experience	350,318	75,851	115,591
Assumption Changes	230,228	(266,855)	(19,163)
Benefit Payments and Refunds	(685,017)	(550,188)	<u>(574,884)</u>
Net Change in Total Pension Liability	629,564	9,637	245,166
Total Pension Liability Beginning	<u>8,719,562</u>	8,709,925	<u>8,464,759</u>
Total Pension Liability - Ending (a)	\$ <u>9,349,126</u>	\$ <u>8,719,562</u>	\$ 8,709,925
Plan Fiduciary Net Position			
Employer Contributions	\$ 102,282	\$ 114,521	\$ 123,503
Employee Contributions	52,360	44,540	45,110
Pension Plan Net Investment Income	(604,559)	1,473,940	526,795
Benefit Payments and Refunds	(685,017)	(550,188)	(574,884)
Other	266,645	(159,131)	118,339
Net Change in Plan Fiduciary Net Position	(868,289)	923,682	238,863
Plan Fiduciary Net Position - Beginning	8,873,192	7,949,510	7,710,647
Plan Fiduciary Net Position - Ending (b)	\$ 8,004,903	\$ 8,873,192	\$ 7,949,510
Net Pension Liability/(Asset) - Ending (a)-(b)	\$ 1,344,223	\$ (153,630)	\$ 760,415
Plan Fiduciary Net Position as a Percentage		, , ,	
of Total Pension Liability	85.62%	101.76%	91.27%
Covered Valuation Payroll	\$ 867,537	\$ 989,804	\$ 1,002,464
Net Pension Liability as a Percentage			
of Covered Valuation Payroll	154.95%	(15.52)%	75.85%

Schedule of Funding Progress April 30, 2019 (Unaudited)

Schedule of Net Position - Police and Firefighters

The latest actuarial report available - May 1, 2018

	<u>Police</u>	Firefighters	Total
Accrued liability Net position, May 1, 2018 Net pension liability, May 1, 2018	\$ 3,677,682 2,058,722 \$ <u>1,618,960</u>	\$ 2,177,283 1,088,426 \$ 1,088,857	<u>3,147,148</u>

Hillsboro Police Pension Plan

Actuarial Valuation <u>Date</u>	Actuarial Value of Assets (a)	Actuarial Accrued Liability (AAL) -Entry Age (b)	Unfunded AAL (UAAL) (b-a)	Funded Ratio (a/b)	Covered Payroll (c)	UAAL as a Percentage of Covered Payroll ((b-a)/c)
May 1, 2018	\$ 2,058,722	\$ 3,677,682	\$ 1,618,960	55.98%	\$ 389,834	415.29%
May 1, 2017	1,841,718	3,400,331	1,558,613	45.84%	382,117	407.89%
May 1, 2016	1,638,550	3,053,414	1,414,864	53,66%	354,661	398.93%
May 1, 2015	1,429,212	2,852,072	1,422,860	50.11%	312,458	455.38%
May 1, 2014	1,284,098	2,723,812	1,439,714	47.14%	305,178	471.76%
May 1, 2013	1,121,617	2,346,998	1,225,381	47.80%	289,619	423.10%

Hillsboro Firefighters Pension Plan

Actuarial Valuation <u>Date</u>	Actuarial Value of Assets (a)	Actuarial Accrued Liability (AAL) -Entry Age (b)	Unfunded AAL (UAAL) (b-a)	Funded Ratio (a/b)	Covered Payroll (c)	UAAL as a Percentage of Covered Payroll ((b-a)/c)
May 1, 2018	\$ 1,088,426	\$ 2,177,283	\$ 1,088,857	50.01%	\$ 211,120	515.75%
May 1, 2017	1 , 018,946	2,056,048	1,037,102	50.44%	206,440	502,37%
May 1, 2016	948,049	1,800,646	852,597	52,65%	200,824	424.55%
May 1, 2015	860,106	1,736,365	876,259	49.53%	201,926	433.95%
May 1, 2014	782,342	1,546,402	764,060	50.59%	197,454	386.96%
May 1, 2013	699,706	1,366,605	666,899	51.20%	192,940	345.65%

Notes to Required Supplementary Information Year Ended April 30, 2019

Note 1 - Budget, Appropriation Ordinance and Budgetary Accounting

The City adopts its budget in accordance with a basis of accounting utilized by that fund. The City utilizes the following procedures in establishing budgetary data, appropriations and tax levy:

- 1. City officials discuss the expenditures.
- 2. The appropriation ordinance is published to obtain taxpayers comments and requests.
- 3. The appropriations and levy are reviewed and legally enacted by a vote of the Council.
- 4. Supplemental appropriation ordinances may be passed by the Council should a new unanticipated source of revenue develop for a specific purpose.
- 5. All unexpended appropriations lapse at year end.
- 6. Appropriations are prepared on the accrual basis.
- 7. All governmental and proprietary funds are budgeted.
- 8. The legal level of expenditures is the total fund expenditures.

The budget and appropriation ordinance was approved on July 30, 2018.

Note 2 - Excess of Expenditures Over Appropriations

For the year ended April 30, 2019, expenditures exceeded budget at the legal level of control in the individual fund as follows:

	<u>Budget</u>	<u>Expenditures</u>
CDAP Revolving Loan Fund	\$ -	\$ 38,318

SUPPLEMENTARY INFORMATION

Combining Balance Sheet Nonmajor Governmental Funds April 30, 2019

	Business District Tax Fund	Tax Increment Financing <u>Fund</u>	Library Fund	<u>Total</u>
<u>Assets</u>				
Cash Taxes receivable Due from other funds	\$ 380,853 42,534	\$ 158,245 - -	\$ -	\$ 539,098 42,534 ————
Total assets	\$ <u>423,387</u> ·	\$ <u>158,245</u> ·	\$	\$ <u>581,632</u>
<u>Liabilities</u>				
Due to other funds Accounts payable	\$ - _72,694	\$ - 	\$ -	\$ -
Total liabilities	72,694			72,694
Fund Balances				
Restricted	<u>350,693</u>	158,245	Name-stands par	508,938
Total fund balances	<u>350,693</u>	<u>158,245</u>		508,938
Total liabilities and fund balances	\$ <u>423,387</u>	\$ <u>158,245</u>	\$ <u> </u>	\$ <u>581,632</u>

Combining Statement of Revenues, Expenditures and Changes in Fund Balances Nonmajor Governmental Funds Year Ended April 30, 2019

	Business District Tax <u>Fund</u>	Tax Increment Financing <u>Fund</u>	Library <u>Fund</u>	<u>Total</u>
Revenues:				
Property taxes	\$ -	\$ 174,867	\$ -	\$ 174 , 867
Sales taxes	292,824	•	-	292,824
Investment income	<u>559</u>			559
Total revenues	<u>293,383</u> ·	<u>174,867</u>		468,250
Expenditures: Current:				
General government	223,260	144,208		367,468
Culture and recreation	223,200	144,206	27,632	27,632
Capital outlay	<u>55,697</u>	-	27,032	_55,697
Capital Outlay				
Total expenditures	278,957	144,208	27,632	450,797
Excess (deficiency) of revenues over expenditures	14,426	30,659	(27,632)	17,453
Other financing sources (uses):				
Transfer to Hillsboro Library District Total other financing			(254,078)	(254,078)
sources (uses)			(254,078)	(254,078)
Net change in fund balances	14,426	30,659	(281,710)	(236,625)
Fund balances, beginning	<u>336,267</u>	127,586	<u>281,710</u>	<u>745,563</u>
Fund balances, ending	\$ <u>350,693</u> ·	\$ <u>158,245</u>	\$ <u> </u>	\$ <u>508,938</u>

Hillsboro Downtown TIF District Schedule of Revenues, Expenditures and Changes in Fund Balance Year Ended April 30, 2019

	Year Ended April 30, 2019	<u>Cumulative</u>
Revenues:	-	•
Property taxes	\$ 174,867	\$ 686,858
Interest	94	34
Total revenues	<u>174,867</u>	<u>686,892</u>
Expenditures:		
Administration and legal	6,038	61,948
Distribution to taxing bodies	138,170	466,699
Total expenditures	144,208	<u>528,647</u> ·
Net change in fund balance	30,659	\$ <u>158,245</u> ·
Fund balance, beginning	<u>127,586</u>	
Fund balance, ending	\$ <u>158,245</u> ,	